

Message Text

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TAGS: ENRG/IEA

SUBJECT: SLT REPORT ON REDUCED DEPENDENCE OBJECTIVES

PASS HUBBARD OPENING OF BUSINESS

FOR BORRE

1. FOLLOWING ARE ADDITIONAL COMMENTS ON SLT REPORT AND
SUGGESTED NEW DRAFT FOR SECTION B.

2. RE SECTION ON GROUP OBJECTIVE FOR 1985:

-- LAST PARA IN DEMAND SECTION MIGHT USEFULLY BE STRENGTH-
ENED BY ADDING CONCEPT THAT CONSERVATION MEASURES AND
ELIMINATION OF INEFFICIENT ENERGY USE DOES NOT NECESSARILY
CONFLICT WITH OVERALL ECONOMIC OBJECTIVE OF MAINTAINING
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ECONOMIC GROWTH.

-. THE "SUPPLY SECTION STILL LACKS SOLID ANALYTICAL BASIS.
IN EFFECT IT NOW SIMPLY REVERSES MINUSES TO PLUSES, WITHOUT
FURTHER JUSTIFICATION OF ABILITY OF IEA COUNTRIES TO IMPROVE
ON POTENTIAL SUPPLY SHORTFALLS IDENTIFIED IN SLT REVIEW
OTHER THAN REFERENCE TO THE GENERAL POLICY RECOMMENDATIONS.

MAY BE USEFUL TO REFER TO ANALYTICAL WORK ON COAL UTILIZATION

AND GAS INFRASTRUCTURE (PARTICULARLY IN NORTH SEA) WHICH NOW BEGUN IN ACCELERATED DEVELOPMENT SUBGROUP AS EFFORT TO ENSURE THAT WE TAKE FULL ADVANTAGE OF COAL SUBSTITUTION POSSIBILITIES AND ELIMINATION OF CONSTRAINTS HINDERING COMPLETION OF NECESSARY GAS INFRASTRUCTURE. ON GAS IMPORT SIDE, WOULD BE USEFUL TO REFER TO COAL SUBSTITUTION POSSIBILITIES. SECRETARIAT NOTE SENT US BY KELLY HAS SOME USEFUL POINTS, BUT WE SHOULD AVOID REFERENCES TO PARTICL

GEOGRAPHIC REGIONS.

-- THIRD PARA UNDER SECTION A. "GROUP OBJECTIVE FOR 1985" REDUNDANT WITH THIRD PARA IN FINAL SECTION THIS HEADING. SUGGEST IT BE ELIMINATED UP FRONT, AND STRENGTHENED AT END.

-- IN SECTION ON SLT ANNUAL REVIEW OF MEMBER COUNTRY ENERGY PROGRAMS, SHOULD ALSO CONSIDER HOW THESE PROGRAMS RELATE TO GENERAL LINES OF ENERGY POLICY, PARTICULARLY IF LATTER ARE EMBODIED IN SET OF GENERAL ENERGY POLICY RECOMMENDATIONS WHICH SERVE AS BASIC FRAMEWORK FOR NATIONAL PROGRAMS (SEE ROHWEDDER NOTE ON "LINES OF FUTURE ACTION" CIRCULATED FOR APRIL 25-26 GB DISCUSSION).

-- YOU SHOULD ALSO CONSIDER WHETHER IT WOULD BE USEFUL TO MENTION IN SLT REPORT TREATMENT OF RECOMMENDATIONS TO INDIVIDUAL COUNTRIES AS RESULT OF SLT ANNUAL REVIEW, ESPECIALLY IDEA OF HAVING SLT CONSIDER THESE AND APPROVE LIMITED OFFICIAL USE

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THEM BEFORE PASSING ON TO GB.

3. FOLLOWING IS SUGGESTED DRAFT OF SECTION B ON EQUIVALENCE OF EFFORTS.

B. EXAMINATION OF THE ELEMENTS FOR ASSESSING EQUIVALENCE OF EFFORTS.

IN ITS DECISION ON NOVEMBER 9, 1976 INITIATING THE ESTABLISHMENT OF AN IEA GROUP OBJECTIVE FOR REDUCED DEPENDENCE, THE GOVERNING BOARD CONCLUDED THAT ADEQUATE EQUIVALENCE OF EFFORTS AMONGST COUNTRIES MUST BE ASSURED BOTH DURING THE PERIOD THAT NATIONAL ENERGY POLICIES ARE BEING FORMULATED AND THROUGHOUT THEIR IMPLEMENTATION. SUCH AN ASSESSMENT PRIOR TO THE ESTABLISHMENT OF AN IEA OBJECTIVE WILL, OF NECESSITY, BE SUBJECTIVE BECAUSE OF THE ABSENCE OF AN AGREED METHODOLOGY. HOWEVER, IF THE IEA OBJECTIVE FOR REDUCED DEPENDENCE IS TO BE MEANINGFUL, THERE MUST BE A LINK BETWEEN THE OBJECTIVE AND THE NATIONAL ENERGY POLICY

MEASURES IMPLEMENTED TO ENSURE IT IS ACHIEVED.

A REASONABLE APPROACH TO THIS PROBLEM WOULD INVOLVE AN ASSESSMENT OF NATIONAL ENERGY PROGRAMS DURING THE ANNUAL

REVIEW IN THE SLT ACCORDING TO A COMMON SET OF CRITERIA. IN THIS PROCESS, NATIONAL ENERGY POLICY MEASURES SHOULD BE QUANTIFIED AS TO THEIR EFFECTS TO THE EXTENT POSSIBLE. (SUCH QUANTIFICATION WOULD INITIALLY BE ONLY OF AN INDICATIVE NATURE, BUT WITH TIME THEY WOULD BECOME MORE PRECISE AND RELIABLE. IN THIS RESPECT, THE IEA GROUP OBJECTIVE AND GENERAL ENERGY POLICY RECOMMENDATIONS WOULD SERVE AS YARDSTICKS.)

THE ELEMENTS TO BE EXAMINED AS THE BASIS FOR THIS ASSESSMENT ARE NOW BEING CONSIDERED BY THE SLT. ON THE CONSERVATION SIDE, THE FOLLOWING PARAMETERS HAVE BEEN IDENTIFIED: LIMITED OFFICIAL USE

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A) ACTUAL ENERGY CONSERVATION PERFORMANCE, I.E., ENERGY DEMAND, TPE/GDP RATIO, INCOME ELASTICITY, TPE/CAPITA;

B) ENERGY EFFICIENCIES IN ALL CONSUMPTION SECTORS;

C) GOVERNMENT EFFORTS, I.E., RESOURCES DEVOTED TO CONSERVATION, R & D, ETC.

FURTHER ANALYSIS OF THESE PARAMETERS AND OTHERS IDENTIFIED IN THE ANNEXES TO THE GOVERNING BOARD'S DECISION OF NOVEMBER 9, 1976 AND TO THE SLT REPORT ON THE REVIEWS OF NATIONAL ENERGY PROGRAMS WILL BE NECESSARY BEFORE AN ADEQUATE ASSESSMENT OF NATIONAL EFFORTS IN CONSERVATION CAN BE MADE. ON THE SUPPLY SIDE, A NUMBER OF ELEMENTS EMERGE FROM ANNEX TO THE GOVERNING BOARD'S NOVEMBER DECISION AND AS SUGGESTED BY CERTAIN DELEGATIONS. THESE INCLUDE:

- ENERGY RESOURCE BASES;
- ENERGY INVESTMENT;
- ENERGY PRODUCTION POLICIES;
- R&D IN ALTERNATIVE ENERGY SOURCES;
- COOPERATIVE INITIATIVES (WITH OTHER IEA COUNTRIES AND WITH NON-IEA NATIONS)
- CONTINGENCY PROGRAMS

THE METHODOLOGY AND PROCEDURES FOR THIS ASSESSMENT SHOULD BE PROGRESSIVELY DEVELOPED AND REFINED IN THE ANNUAL SLT REVIEWS OF NATIONAL ENERGY PROGRAMS. THE PURPOSE OF THIS ON-GOING ASSESSMENT WOULD BE TO PERMIT AN OVERALL EVALUA-

TION OF NATIONAL ENERGY PROGRAMS IN RELATION TO THE
ATTAINMENT OF THE GROUP OBJECTIVE FOR REDUCED DEPENDENCE
AND THE GENERAL ENERGY POLICY RECOMMENDATIONS NOW BEING
CONSIDERED BY THE GOVERNING BOARD. IT SHOULD BE EMPHASIZED
THAT THIS CONTINUING ASSESSMENT OF EQUIVALENCE OF EFFORTS
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WILL NOT RESULT IN AN ALIGNMENT OF NATIONAL ENERGY POLICIES

TO A COMMON SET OF STANDARDS, BUT WILL RECOGNIZE THAT
EQUIVALENCE OF EFFORT COULD BE ATTAINED THROUGH A DIFFEREN-
TIATED APPROACH. THEREFORE, NATIONAL ENERGY PROGRAMS
WOULD BE ASSESSED IN THEIR ENTIRETY IN THIS PROCESS.

C) ANALYSIS OF PRINCIPLE ISSUES RAISED UNDER LINES OF
FUTURE ACTION.

(FOR BORRE: I DOUBT THAT MUCH CAN BE ADDED TO THE GENERAL
LANGUAGE NOW CONTAINED IN THIS SECTION IN ADVANCE OF THE
GB DISCUSSION OF ROHWEDDER'S NOTE AND QUESTIONS POSED IN
THE CABLE HE SENT LAST WEEK.)

D) POSSIBLE NATIONAL AND COOPERATIVE MEASURES TO OVERCOME
CONSTRAINTS.

(THE BASIC PURPOSE OF THIS SECTION SHOULD BE TO INFORM THE
GB OF WHERE WE ARE IN STUDYING POSSIBLE COOPERATIVE
MEASURES. YOU MAY WANT TO PUT MORE PRECISION IN REGARDING
THE COAL AND GAS STUDIES AND THE WORK UNDERWAY IN THE
CONSERVATION SUBGROUP INDICATING THAT THE EXPECTATION IS
THAT THESE ANALYSES, AND OTHERS THAT WILL BE UNDERTAKEN
(E.G. IN THE NUCLEAR AREA) WILL LEAD TO POLICY RECOMMENDA-
TIONS AND THE IDENTIFICATION OF AREAS FOR IEA COOPERATION.)

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